

Message Text

CONFIDENTIAL

PAGE 01 IAEA V 04767 01 OF 02 291114Z

12

ACTION IO-14

INFO OCT-01 EUR-25 ISO-00 AF-10 ARA-16 EA-11 NEA-14 RSC-01

ACDA-19 CIAE-00 INR-10 L-03 NSAE-00 NSC-07 SCI-06

FEA-02 DODE-00 PM-07 H-03 PA-04 PRS-01 SP-03 SS-20

USIA-15 DRC-01 /193 W

----- 070317

R 290905Z MAY 74

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 4450

INFO AEC GERMANTOWN

USMISSION GENEVA

AMEMBASSY MOSCOW

C O N F I D E N T I A L SECTION 1 OF 2 IAEA VIENNA 4767

E.O. 11652: GDS

TAGS: PARM, PFOR, IAEA, UR

SUBJECT: NPT REVIEW CONFERENCE - SOVIET VIEWS

1. SUMMARY: ON INSTRUCTIONS FROM MOSCOW, SOVIET AMBASSADOR TO IAEA EXPRESSED CONCERN OVER PROSPECTS FOR MAY 1975 NPT REVIEW CONFERENCE, AND DISCUSSED STEPS WHICH US AND USSR, AS DEPOSITARY POWERS AND NWS WITH SPECIAL INTEREST IN AND RESPONSIBILITY FOR SUCCESS OF NPT, MIGHT TAKE TO EXPEDITE IMPLEMENTATION OF ARTICLES III, IV AND V OF TREATY IN ORDER TO ENABLE IAEA TO REPORT AS MUCH CONCRETE RESULT AS POSSIBLE TO REVCON. END SUMMARY.

2. AT REQUEST OF SOVIET MISSION, US AND SOVIET REPS TO IAEA AND MISSION STAFFS MET FOR CONSULTATION AT US MISSION ON TUESDAY, MAY 21.

3. AMBASSADOR ARKADIEV, MAKING CLEAR HE SPEAKING ON INSTRUCTIONS FROM MOSCOW, EXPRESSED CONCERN WITH PACE OF IMPLEMENTATION OF VARIOUS ASPECTS OF NPT. HE SAID
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 IAEA V 04767 01 OF 02 291114Z

THAT US AND USSR, AS PRINCIPAL NWS PARTIES TO TREATY,

AND AS TREATY DEPOSITARY POWERS, SHARED SPECIAL INTEREST IN AND RESPONSIBILITY FOR SUCCESSFUL IMPLEMENTATION OF TREATY AND IN PROMOTING WIDEST POSSIBLE ADHERENCE. SOVIETS WERE CONCERNED AT TYPE OF CONCRETE RESULTS WHICH COULD BE REPORTED TO MAY 1975 REVIEW CONFERENCE IN GENEVA, AND FELT THAT US AND USSR SHOULD DO EVERYTHING POSSIBLE TO MAXIMIZE SUCH RESULTS BEFORE CONFERENCE. HE WENT ON TO SUGGEST SEVERAL POSSIBLE STEPS RELATED TO IMPLEMENTATION OF ARTICLES III (SAFEGUARDS), IV (ASSISTANCE IN PEACEFUL USES) AND V (PEACEFUL NUCLEAR EXPLOSION SERVICES) WHICH US AND USSR MIGHT TAKE TO ENABLE IAEA TO PRESENT BEST POSSIBLE REPORT ON THESE ARTICLES TO REVCON.

4. ARTICLE III.1 - IAEA SAFEGUARDS: SOVIETS WERE NOT SATISFIED BY NUMBER OF PARTIES TO NPT WHICH HAD NOT YET NEGOTIATED SAFEGUARDS AGREEMENTS REQUIRED BY ARTICLE III.1. SOVIET MISSION HAD UTILIZED OPPORTUNITY PRESENTED BY RECENT MEETING OF UNIDO INDUSTRIAL DEVELOPMENT BOARD (ON WHICH SEVERAL LDC'S WITHOUT EITHER SAFEGUARDS AGREEMENTS, OR PERMANENT MISSIONS IN VIENNA WHICH COULD BE APPROACHED, ARE REPRESENTED) TO DISCUSS THIS SITUATION WITH EIGHT COUNTRIES WHICH ARE PARTY TO TREATY BUT WHICH HAVE NOT COMPLETED SAFEGUARDS AGREEMENT. SOVIETS ALSO INTENDED TO DISCUSS THIS WITH VIENNA PERMANENT MISSIONS OF ALL PARTIES WHICH HAVE NOT COMPLETED SAFEGUARDS AGREEMENTS, AND ARE REQUESTING MOSCOW TO INSTRUCT SOVIET EMBASSIES IN CAPITALS OF PARTIES WITHOUT SAFEGUARDS AGREEMENTS WHICH COULD NOT BE CONTACTED IN VIENNA TO MAKE APPROACHES ON SUBJECT. ARKADIEV SUGGESTED THAT US MIGHT WISH TO MAKE SIMILAR EFFORT; IT WAS IMPORTANT TO PRESS UPON ALL PARTIES NECESSITY TO COMPLETE SAFEGUARDS AGREEMENTS ASAP. MISSION WILL DISCUSS FURTHER WITH SOVIET MISSION, OBTAIN LIST OF WHOM SOVIETS HAVE CONTACTED AND WHERE, AND SUBMIT RECOMMENDATIONS SEPTEL. US OUTLINED EFFORTS WE HAD MADE TO FURTHER RATIFICATION AND/OR ADHERENCE TO TREATY, ESPECIALLY WITH REGARD ITALY AND CHILE; WE NOTED THAT RECENT INDIAN NUCLEAR EXPLOSION COULD BE EXPECTED TO COMPLICATE FURTHER EFFORTS WITH NON-PARTIES TO TREATY, CONFIDENTIAL

CONFIDENTIAL

PAGE 03 IAEA V 04767 01 OF 02 291114Z

A POINT WHICH ARKADIEV ACKNOWLEDGED.

5. ARTICLE III.2 - EXPORTS OF NUCLEAR MATERIALS: ARKADIEV EXPRESSED SOVIET INTEREST IN CURRENT STATUS OF EC EFFORTS TO OBTAIN FRENCH ACQUIESCENCE OR COOPERATION IN NUCLEAR EXPORTERS (ZANGGER) COMMITTEE EXERCISE, AND NOTED THAT IT IMPORTANT THAT EXERCISE BE TRANSFERRED TO PUBLIC DOMAIN BY TRANSMITTAL OF LETTERS TO DG OF IAEA

IN TIME FOR THIS TO BE REFLECTED IN IAEA REPORTS TO SECOND SESSION OF NPT PREPCOM AT END OF SUMMER. WE STATED WE SHARED SOVIET FEELING OF URGENCY TO HAVE EXPORTERS' COMMITTEE RESULTS PUBLICIZED PRIOR TO SECOND PREPCOM SESSION, BRIEFED SOVIETS ON CURRENT STATE OF PLAY REGARDING EC APPROACHES TO FRENCH, INsofar AS WE AWARE OF IT, AND SAID WE WOULD KEEP SOVIETS INFORMED OF ANY DEVELOPMENTS. (FURTHER CONVERSATION REGARDING ZANGGER COMMITTEE EXERCISE AND SUBJECT OF INTERNATIONAL TRANSFERS OF NUCLEAR MATERIALS BY NWS'S SEPTELS).

6. ARTICLE IV - ASSISTANCE IN PEACEFUL USES: ARKADIEV EXPRESSED SOVIET EXPECTATION THAT THIS ARTICLE WOULD GIVE RISE TO SERIOUS ATTACKS ON DEVELOPED COUNTRIES, AND ESPECIALLY ON DEPOSITARY POWERS, AND SOVIET BELIEF THAT DEPOSITARIES HAD SPECIAL RESPONSIBILITY TO TAKE ALL POSSIBLE STEPS TO DEMONSTRATE THEIR OWN PERFORMANCE, AND THAT OF THE IAEA IN REPORTING ON IMPLEMENTATION THIS ARTICLE, THROUGH CONSIDERATION OF NEW STEPS OR SPECIAL MEASURES PURSUANT TO ARTICLE IV. SOVIETS HAD FELT THAT US STATEMENTS REGARDING CONTRIBUTIONS TO AGENCY, AND ESPECIALLY SUPPORT OF PROGRAM EXPANSIONS RELATED TO INTRODUCTION OF NUCLEAR POWER IN DEVELOPING COUNTRIES, WERE POSITIVE FACTOR, AND SOVIET MISSION WILL TRY TO PERSUADE MOSCOW TO PREPARE

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 IAEA V 04767 02 OF 02 291421Z

42

ACTION IO-14

INFO OCT-01 AF-10 ARA-16 EA-11 EUR-25 NEA-14 RSC-01 ISO-00

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-07

PA-04 PRS-01 SP-03 SS-20 USIA-15 ACDA-19 SCI-06

FEA-02 DRC-01 ABF-01 OMB-01 TRSE-00 /195 W

----- 072119

R 290905Z MAY 74

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 4451

INFO AEC GERMANTOWN

USMISSION GENEVA
AMEMBASSY MOSCOW

C O N F I D E N T I A L SECTION 2 OF 2 IAEA VIENNA 4767

SOME SPECIAL STATEMENT FOR GENERAL CONFERENCE. REGARDING TARGET FOR VOLUNTARY CONTRIBUTIONS TO IAEA GENERAL FUND FOR 1975, SOVIETS EXPRESSED UNDERSTANDING OF US PROBLEM WITH INCREASING TARGET TO \$4.5-MILLION, AS SUGGESTED BY SOME LDC'S, AND APPRECIATED FURTHER BACKGROUND EXPLANATION PROVIDED BY US OF NATURE OF US DOMESTIC APPROPRIATION PROCESS WHICH MADE SUCH SUDDEN AND RADICAL INCREASE IN CASH TARGET WITHIN ONE YEAR UNACCEPTABLE TO US. BOTH SIDES AGREED THAT DONORS MUST STRESS THAT CASH CONTRIBUTIONS FOR DIRECT ASSISTANCE TO LDC'S WERE NOT ONLY FACTOR IN THEIR IMPLEMENTATION OF OBLIGATIONS PURSUANT TO ARTICLE IV; OTHER FORMS OF ASSISTANCE MUST BE CONSIDERED AS WELL, E.G., SOVIET OFFER TO PROVIDE URANIUM ENRICHMENT SERVICES TO NPT PARTIES MADE AT PAST TWO IAEA GNERAL CONFERENCES. BEYOND THIS, SOVIETS APPEARED TO BE GROPING FOR SOME NEW INITIATIVES WHICH COULD BE TAKEN IN THIS AREA, BUT APPEARED TO BE FRESH OUT OF GOOD IDEAS AND ALMOST TO BE LOOKING TO US FOR SUGGESTIONS. US SUGGESTED, STRICTLY AS HYPOTHETICAL IDEA, THAT SOVIETS MIGHT CONSIDER ANNUAL GIFTS OF SPECIAL NUCLEAR MATERIALS TO IAEA TO BE PROVIDED TO LDC'S, WHICH SOVIETS COULD, AS MATTER THEIR OWN GOVERNMENT'S POLICY ON ALLOCATION OF SUCH GIFTS, CONFIDENTIAL

CONFIDENTIAL

PAGE 02 IAEA V 04767 02 OF 02 291421Z

DECIDE TO LIMIT TO PARTIES TO NPT; ARKADIEV DID NOT RULE THIS IDEA OUT, AND SUGGESTED THAT IT BE DISCUSSED FURTHER WHEN TWO MISSIONS CONSULTED BEFORE JUNE BOARD AFTER ARRIVAL OF AMBASSADOR TAPE AND MOROKHOV. FINALLY, ARDADIEV BROACHED PROBLEM OF HOW TO UTILIZE ASSISTANCE PROVIDED BY OR THROUGH AGENCY AS PARTICULAR INCENTIVE FOR NNWS TO BECOME PARTIES TO TREATY, OR DISINCENTIVE TO THEIR REMAINING NON-PARTIES. HE ACCEPTED THAT LIKELIHOOD OF CREATING SERIOUS POLITICAL TROUBLE IN AGENCY, WORDING OF AGENCY'S STATUTE, AND CHANCE THAT NON-PARTIES IN AGENCY COULD HAMSTRING IMPLEMENTATION OF ARTICLE III SAFEGUARDS THROUGH AGENCY'S BUDGETARY PROCESS, MADE IT IMPRACTICAL TO CONSIDER ANY DISCRIMINATION BETWEEN PARTIES AND NON-PARTIES TO NPT IN EXECUTION OF AGENCY'S REGULAR PROGRAMS. ARKADIEV ALSO TOOK NOTE OF US OBSERVATION THAT GIFTS IN KIND TO AGENCY DID NOT SUFFER FROM THIS INHIBITION, SINCE DONOR COULD UTILIZE OWN CRITERIA (INCLUDING STATUS OF RECIPIENT WITH REGARD NPT). IN DECIDING WHAT GIFTS TO MAKE. DISCUSSION THIS POINT WAS INCONCLUSIVE, BUT ARKADIEV INDICATED HE INTENDED TO DISCUSS THIS POINT FURTHER WITH MOSCOW.

7. ARTICLE V - PEACEFUL NUCLEAR EXPLOSION SERVICE: ARKADIEV

EXPRESSED STRONG SOVIET WISH TO RULE OUT ESTABLISHMENT OF SOME SPECIAL AGENCY TO PROVIDE PNE SERVICES PURSUANT ARTICLE V OF TREATY, AND SUGGESTED THAT AGENCY SHOULD ESTABLISH (LARGELY, HE ADMITTED, AS MATTER OF PUBLICITY AND PROPAGANDA, RATHER THAN FROM ANY SOVIET PERCEPTION OF REAL REQUIREMENT) SPECIAL SECTION (2 OR 3 PEOPLE) HEADED BY SENIOR CHIEF TO FURTHER CONFIRM ITS PRIMARY ROLE AS AGENCY FOR PROVISION OF PNE SERVICES. COMMENT: IN VIEW NORMAL SOVIET FEELING ABOUT INTERNATIONAL ORGANIZATION BUDGET AND STAFFING MATTERS AND GROWTH OF SECRETARIATS, MISSION FEELING IS THAT THEY QUITE CONCERNED ON THIS POINT TO SUGGEST ESTABLISHMENT OF NEW SECRETARIAT ORGAN WHICH ADMITTEDLY WOULD HAVE NO PRESENT FUNCTION BEYOND THAT OF PROPAGANDA DEVICE. END COMMENT. US NOTED THAT RECENT WORK OF AGENCY PANEL TO CONSIDER PROCEDURES FOR RESPONDING TO REQUESTS FOR PNE SERVICES WAS MOST IMPORTANT; SOVIETS AGREED AND STRONGLY FELT THIS SHOULD BE BROUGHT TO ATTENTION OF BOARD AS SOON AS POSSIBLE TO ENABLE AGENCY TO CITE IT IN REPORTS TO REVCOM PREPCOM. FYI: LATER CHECK WITH SECRETARIAT REVEALED THAT REPORT OF THIS PANEL WILL BE CIRCULATED AS INFORMATION CONFIDENTIAL

CONFIDENTIAL

PAGE 03 IAEA V 04767 02 OF 02 291421Z

DOCUMENT PRIOR TO JUNE 11 BOARD OF GOVERNORS MEETING, AND THAT REPORT WILL THEN BE PRESENTED TO BOARD IN SEPTEMBER FOR APPROVAL. END FYI. US THREW OUT IDEA, IN LIEU OF FORMALLY ESTABLISHING UNEMPLOYABLE SECRETARIAT ORGAN, OF OBTAINING BOARD DECISION AUTHORIZING DG TO ESTABLISH SPECIAL SECRETARIAT SECTION TO DEAL WITH PNE SERVICES AT SUCH TIME AS VOLUME OF REQUESTS OR OTHER WORK IN SUBJECT MADE IT APPEAR DESIRABLE; SOVIETS APPEARED TO FEEL THAT A PROPOSAL SUCH AS THIS MIGHT SERVE THEIR INTENDED PROPAGANDA PURPOSE AS WELL AS WOULD ACTUAL ESTABLISHMENT OF OFFICE FOR THIS PURPOSE. COMMENT: MISSION WILL DISCUSS THIS IDEA FURTHER AT LATER DATE. END COMMENT.

8. INTERESTINGLY ENOUGH, ALTHOUGH THEY WERE GIVEN NUMEROUS OPPORTUNITIES BY SUBJECTS UNDER DISCUSSION TO BRING UP MATTER OF INDIAN NUCLEAR EXPLOSION, SOVIETS CONFINED SELVES TO GENERALITIES AND RIGIDLY AVOIDED ANY SPECIFIC MENTION OF INDIA. MISSION HAS IMPRESSION THAT THIS MAY HAVE BEEN DUE TO ABSENCE OF INSTRUCTIONS ON WHAT LINE TO TAKE. PORTER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NUCLEAR AGREEMENTS, MEETINGS, MEETING PROCEEDINGS, MEETING DELEGATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 29 MAY 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974IAEAV04767
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740137-0060
From: IAEA VIENNA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740512/aaaaajpn.tel
Line Count: 267
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 27 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <27 MAR 2002 by collinp0>; APPROVED <08 MAY 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: NPT REVIEW CONFERENCE - SOVIET VIEWS
TAGS: PARM, PFOR, UR, US, IAEA
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005